PLANNING ASSISTANCE TO STATES AGREEMENT
BETWEEN
THE DEPARTMENT OF THE ARMY
AND
MCKINLEY COUNTY, NEW MEXICO
FOR
DRAINAGE MANAGEMENT PLAN

THIS AGREEMENT is entered into this 2nd day of Sept., 2014, by and between the Department of the Army (hereinafter the "Government"), represented by the U.S. Army Engineer, Albuquerque District (hereinafter the "District Engineer") and McKinley County (hereinafter the "Non-Federal Sponsor"), represented by the Commission Chair.

WITNESSETH, THAT:

WHEREAS, Section 22 of the Water Resources Development Act ("WRDA") of 1974, Public Law 93-251, as amended, authorizes the Secretary of the Army, acting through the Chief of Engineers, to assist the States, as therein defined, in the preparation of comprehensive plans for the development, utilization and conservation of water and related resources of drainage basins, watersheds, or ecosystems located within the boundaries of such State;

WHEREAS, the Non-Federal Sponsor has reviewed the State of New Mexico’s comprehensive water plans and identified the need for planning assistance as described in the Scope of Work incorporated into this agreement;

WHEREAS, the Government and the Non-Federal Sponsor desire to enter into an agreement (hereinafter the "Agreement") to provide the planning assistance (hereinafter the "Study", as defined in Article I.A. of this Agreement) and to share equally in the costs of the Study;

WHEREAS, Section 2013 of the Water Resources Development Act of 2007, Public Law 110-114, amended Section 22 of the WRDA 1974, Public Law 93-251 to allow the Non-Federal Sponsor to provide up to 100 percent of its required contribution of total study costs (hereinafter “total study costs” as defined in Article I.B.) by the provision of services, materials, supplies, or other in-kind services, and to increase the statutory limitation on the amount that may be expended to carry out comprehensive plans in any one year in any one State from $500,000 to $2,000,000;

WHEREAS, the Non-Federal Sponsor reserves the right to provide in-kind contributions (hereinafter “in-kind contributions” as defined in Article I.F. of this Agreement) that are
necessary to complete the Study and to receive credit for such contributions toward the amount of its required contribution for the Study;

WHEREAS, the Government and the Non-Federal Sponsor have the full authority and capability to perform as hereinafter set forth and intend to cooperate in cost-sharing and financing of the Study in accordance with the terms of this Agreement; and

WHEREAS, the Government and the Non-Federal Sponsor, in connection with this Agreement, desire to foster a partnering strategy and a working relationship between the Government and the Non-Federal Sponsor through a mutually developed formal strategy of commitment and communication embodied herein, which creates an environment where trust and teamwork prevent disputes, foster a cooperative bond between the Government and the Non-Federal Sponsor, and facilitate the successful Study.

NOW THEREFORE, the Government and the Non-Federal Sponsor agree as follows:

ARTICLE I – DEFINITIONS

A. The term “Study” shall mean the activities and tasks required to identify and perform hydrologic and hydraulic analyses and prepare a Drainage Management Plan (DMP), which is a planning guidance document that will outline the existing and future drainage needs in identified areas within McKinley County. The term includes the in-kind contributions described in paragraph F. of this Article.

B. The term “total study costs” shall mean the sum of all costs incurred by the Non-Federal Sponsor and the Government in accordance with the terms of this Agreement directly related to performance of the Study, from Federal appropriations or from funds made available to the Government by the Non-Federal Sponsor and any in-kind contributions performed by the Non-Federal Sponsor pursuant to this Agreement. Total study costs shall include, but not be limited to: labor charges; direct costs; overhead expenses; supervision and administration costs; the costs of participation in Study Management and Coordination in accordance with Article IV of this Agreement; the costs of contracts with third parties, including termination or suspension charges; and any termination or suspension costs (ordinarily defined as those costs necessary to terminate ongoing contracts or obligations and to properly safeguard the work already accomplished) associated with this Agreement.

C. The term “study period” shall mean the time period for conducting the Study, commencing with the release to the U.S. Army Engineer, Albuquerque District (hereinafter the “District Engineer”) of initial Federal funds following the execution of this Agreement and ending when the Albuquerque District provides the planning report to the Non-Federal Sponsor.

D. The term “Scope of Work” (“SOW”) means a description of the work to be performed that specifies the scope, the estimated total study costs, the estimated costs of in-kind contributions if provided, and the schedule for activities to accomplish the Study. The SOW is
attached to this Agreement is not be considered binding on either party and is subject to change by the Government, in consultation with the Non-Federal Sponsor.

E. The term "fiscal year" shall mean one fiscal year of the Government beginning on October 1 and ending on September 30.

F. The term “in-kind contributions” shall mean planning, supervision and administration, services, materials, supplies, and other in-kind services that are performed or provided by the Non-Federal Sponsor after the effective date of this Agreement in accordance with the SOW and that are necessary for performance of the Study.

G. The term “estimated total study costs” shall mean the estimated cost of performing the Study as of the effective date of this Agreement, as specified in Article III.A. of this Agreement.

ARTICLE II - OBLIGATIONS OF PARTIES

A. The Government, subject to receiving funds appropriated by the Congress of the United States (hereinafter the “Congress”), and using those funds and funds provided by the Non-Federal Sponsor, shall expeditiously complete the Study, in accordance with the provisions of this Agreement and Federal laws, regulations, and policies. If the Non-Federal Sponsor elects to perform or provide in-kind contributions, the Non-Federal Sponsor shall expeditiously perform or provide any in-kind contributions in accordance with applicable Federal laws, regulations, and policies.

B. In accordance with this Article and Article III of this Agreement, the Non-Federal Sponsor shall contribute 50 percent of total study costs, which may be provided as a combination of cash and in-kind contributions. If agreeable to all parties, in-kind contributions may comprise 100 percent of the Non-Federal Sponsor’s contributions. If the Non-Federal Sponsor provides in-kind contributions, the estimated cost for those in-kind contributions and the estimated schedule under which those in-kind contributions will be provided are specified in the SOW. In-kind contributions shall be subject to an audit by the Government to determine reasonableness, allocability, and allowability.

C. The Government shall afford the Non-Federal Sponsor the opportunity to review and comment on the solicitations for all Government contracts, including relevant scopes of work, prior to the Government’s issuance of such solicitations. To the extent possible, the Government shall afford the Non-Federal Sponsor the opportunity to review and comment on all proposed contract modifications, including change orders. In any instance where providing the Non-Federal Sponsor with notification of a contract modification is not possible prior to execution of the contract modification, the Government shall provide such notification in writing at the earliest date possible. To the extent possible, the Government also shall afford the Non-Federal Sponsor the opportunity to review and comment on all contract claims prior to resolution thereof. The Government shall consider in good faith the comments of the Non-Federal Sponsor, but the contents of solicitations,
award of contracts or commencement of work on the Study using the Government's own forces, execution of contract modifications, resolution of contract claims, and performance of all work on the Study, except for the non-Federal in-kind contributions, shall be exclusively within the control of the Government.

D. The Non-Federal Sponsor shall afford the Government the opportunity to review and comment on the solicitations for all contracts for the in-kind contributions, including relevant scopes of work, prior to the Non-Federal Sponsor's issuance of such solicitations. To the extent possible, the Non-Federal Sponsor shall afford the Government the opportunity to review and comment on all proposed contract modifications, including change orders. In any instance where providing the Government with notification of a contract modification is not possible prior to execution of the contract modification, the Non-Federal Sponsor shall provide such notification in writing at the earliest date possible. To the extent possible, the Non-Federal Sponsor also shall afford the Government the opportunity to review and comment on all contract claims prior to resolution thereof. The Non-Federal Sponsor shall consider in good faith comments of the Government but the contents of solicitations, award of contracts, or commencement of work on the Study using the Non-Federal Sponsor's own forces, execution of contract modifications, resolution of contract claims, and performance of all work on the in-kind contributions shall be exclusively within the control of the Non-Federal Sponsor. At the time the Non-Federal Sponsor furnishes a contractor with a notice of acceptance of completed work for each contract awarded by the Non-Federal Sponsor for the in-kind contributions, the Non-Federal Sponsor shall furnish a copy thereof to the Government.

E. The Non-Federal Sponsor understands that the schedule of work may require the Non-Federal Sponsor to provide cash or in-kind contributions at a rate that may result in the Non-Federal Sponsor temporarily diverging from the obligations concerning cash and in-kind contributions specified in paragraph B. of the Article. Such temporary divergences shall be identified in the quarterly reports provided for in Article III.A. of this Agreement and shall not alter the obligations concerning costs and services specified in paragraph B. of the Article or the obligations concerning payment specified in Article III of this Agreement.

F. No Federal funds may be used to meet the Non-Federal Sponsor's share of total study costs unless the Federal granting agency verifies in writing that the expenditure of such funds is expressly authorized by statute.

G. The award and management of any contract with a third party in furtherance of this Agreement which obligates Federal appropriations shall be exclusively within the control of the Government. The award and management of any contract by the Non-Federal Sponsor with a third party in furtherance of the Agreement which obligates funds of the Non-Federal Sponsor and does not obligate Federal appropriations shall be exclusively within the control of the Non-Federal Sponsor, but shall be subject to applicable Federal laws and regulations.

H. Notwithstanding any provision of this Agreement, this Agreement and the Government's obligations hereunder shall not be effective and will not commence until Federal funds have been appropriated and allocated to the District Engineer for the implementation of the
In the event that Federal funds are allocated to the District Engineer for the Study after the date that the parties hereto execute this Agreement, the effective date of this Agreement shall be the date that funding approval is provided to the District Engineer.

ARTICLE III - METHOD OF PAYMENT

A. The Government shall maintain current records of contributions provided by the parties, current projections of total study costs, and current projections of each party's share of total study costs. At least quarterly, the Government shall provide the Non-Federal Sponsor a report setting forth this information. As of the effective date of this Agreement, estimated total study costs are $558,800 and the Non-Federal Sponsor's share of estimated total study costs is $279,400. The dollar amounts set forth in this Article are based upon the Government's best estimates, which reflect the scope of the study described in the SOW, projected costs, price-level changes, and anticipated inflation. Such cost estimates are subject to adjustment by the Government and are not to be construed as the total financial responsibilities of the Government and the Sponsor.

B. The Sponsor shall contribute 50 percent of total study costs in accordance with the following provisions:

1. To determine the contribution of funds the Non-Federal Sponsor shall provide, the Government shall reduce the 50 percent of total study costs by the amount of credit the Government projects will be afforded for the in-kind contributions pursuant to paragraph C. of this Article.

2. Not less than 30 calendar days prior to the scheduled date of the Government's issuance of the solicitation for the first contract for the Study or for the Government's anticipated first in-house expenditure using the Government's own forces for the Study, the Government shall notify the Non-Federal Sponsor in writing of the funds the Government determines to be required from the Non-Federal Sponsor to meet its required cash share to be incurred for such contract and its required cash share for the obligations of the in-house expenditures by the Government to be incurred through the first fiscal year. Not later than such scheduled date, the Non-Federal Sponsor shall provide the Government with the full amount of such required funds by delivering a check payable to “FAO, USAED, Albuquerque District” to the District Engineer or verifying to the satisfaction of the Government that the Non-Federal Sponsor has deposited the required funds in an escrow account or other account acceptable to the Government, with interest accruing to the Non-Federal Sponsor, or presenting the Government with an irrevocable letter of credit acceptable to the Government for the required funds, or providing an Electronic Funds Transfer in accordance with the procedures established by the Government.

3. For the second and subsequent fiscal years of the Study, the government shall, not later than 60 calendar days prior to the beginning of the fiscal year, notify the Non-Federal Sponsor in writing of the funds the Government determines to be required from the Non-Federal Sponsor for the upcoming contract and upcoming fiscal year to meet its required share of total study costs.
study costs for that fiscal year, taking into account any temporary divergences identified under Article II.D. of this Agreement.

a. The Government shall notify the Non-Federal Sponsor in writing, no later than 60 calendar days prior to the scheduled date for issuance of the solicitation for each remaining contract for work on the Study, of the funds the Government determines to be required from the Non-Federal Sponsor to meet its required share of total study costs to be incurred for such contract. No later than such scheduled date, the Non-Federal Sponsor shall make the full amount of such required funds available to the Government through any of the payment mechanisms specified in paragraph B.2. of this Article.

b. The Government shall notify the Non-Federal Sponsor in writing, no later than 60 calendar days prior to the beginning of each fiscal year in which the Government projects that it will incur in-house expenditures using the Government’s own forces, of the funds the Government determines to be required from the Non-Federal Sponsor to meet its required share of total study costs to be incurred for the projected in-house expenditures using the Government’s own forces for that fiscal year. No later than 30 calendar days prior to the beginning of that fiscal year, the Non-Federal Sponsor shall make the full amount of such required funds for that fiscal year available to the Government through any of the payment mechanisms specified in paragraph B.2. of this Article.

4. The Government shall draw from the funds provided by the Non-Federal Sponsor such sums as the Government deems necessary, when considered with any credit the Government projects will be afforded for any in-kind contributions, to cover the Non-Federal Sponsor’s share of contractual and in-house fiscal obligations attributable to the Study as they are incurred.

5. In the event the Government determines that the Non-Federal Sponsor must provide additional funds to meet its share of total study costs, the Government shall so notify the Non-Federal Sponsor in writing. No later than 60 calendar days after receipt of such notice, the Non-Federal Sponsor shall make the full amount of the additional required funds available through any of the funding mechanisms specified in paragraph B.2. of this Article.

C. The Government, in accordance with this paragraph, shall afford credit toward the amount of funds determined in accordance with paragraph B. of this Article for the costs of any in-kind contributions. However, the maximum amount of credit that can be afforded for any in-kind contributions shall not exceed the least of the following amounts as determined by the Government: the costs of the in-kind contributions provided by the Non-Federal Sponsor or 50 percent of total study costs.

D. Within 90 days after the conclusion of the study period or termination of this Agreement, and resolution of all relevant claims and appeals, the Government shall conduct a final accounting of total study costs, including disbursements by the Government of federal funds, cash contributions by the Non-Federal Sponsor, and credits for any in-kind contributions provided by the Non-Federal Sponsor, and shall furnish the Non-Federal Sponsor with the results of this accounting. Within 30 days thereafter, the Government, subject to the availability of
funds, shall reimburse the Non-Federal Sponsor for the excess amount, if any, over its required share of total study costs; or, the Non-Federal Sponsor shall provide the Government cash contributions required for the Non-Federal Sponsor to meet its required share of total study costs.

ARTICLE IV - STUDY MANAGEMENT AND COORDINATION

To provide for consistent and effective communication, the Government’s Project Manager for the Study and the Non-Federal Sponsor’s designated representative shall communicate regularly until the end of the study period.

ARTICLE V - DISPUTES

As a condition precedent to a party bringing any suit for breach of this Agreement, that party must first notify the other party in writing of the nature of the purported breach and seek in good faith to resolve the dispute through negotiation. If the parties cannot resolve the dispute through negotiation, they may agree to a mutually acceptable method of non-binding alternative dispute resolution with a qualified third party acceptable to both parties. The parties shall each pay 50 percent of any costs for the services provided by such a third party as such costs are incurred. Such costs shall not be included in total study costs. The existence of a dispute shall not excuse the parties from performance pursuant to this Agreement.

ARTICLE VI - MAINTENANCE OF RECORDS AND AUDIT

A. Within 60 days of the effective date of this Agreement, the Government and the Non-Federal Sponsor shall develop procedures for keeping books, records, documents, and other evidence pertaining to costs and expenses incurred pursuant to this Agreement. These procedures shall incorporate, and apply as appropriate, the standards for financial management systems set forth in the Uniform Administrative Requirements for Grants and Cooperative Agreements to State and Local Governments at 32 C.F.R. Section 33.20. The Government and the Non-Federal Sponsor shall maintain such books, records, documents, or other evidence in accordance with these procedures and for a minimum of three years after completion of the accounting for which such books, records, documents, or other evidence were required. To the extent permitted under applicable Federal laws and regulations, the Government and the Non-Federal Sponsor shall each allow the other to inspect such books, documents, records, and other evidence.

B. In accordance with 32 C.F.R. Section 33.26, the Non-Federal Sponsor is responsible for complying with the Single Audit Act Amendments of 1996 (31 U.S.C. 7501-7507), as implemented by OMB Circular No. A-133 and Department of Defense Directive 7600.10. Upon request of the Non-Federal Sponsor and to the extent permitted under applicable Federal laws and regulations, the Government shall provide to the Non-Federal Sponsor and independent auditors any information necessary to enable an audit of the Non-Federal Sponsor’s activities under this
Agreement. The costs of any non-Federal audits performed in accordance with this paragraph shall be allocated in accordance with the provisions of OMB Circulars A-87 and A-133, and such costs as are allocated to the Study shall be included in total study costs and shared in accordance with the provisions of this Agreement.

C. In accordance with 31 U.S.C. Section 7503, the Government may conduct audits in addition to any audit that the Non-Federal Sponsor is required to conduct under the Single Audit Act Amendments of 1996. Any such Government audits shall be conducted in accordance with Government Auditing Standards and the cost principles in OMB Circular No. A-87 and other applicable cost principles and regulations. The costs of Government audits shall be included in total study costs and shared in accordance with the provisions of this Agreement.

ARTICLE VII - RELATIONSHIP OF PARTIES

A. The Government and the Non-Federal Sponsor act in independent capacities in the performance of their respective rights and obligations under this Agreement, and neither is to be considered the officer, agent, or employee of the other.

B. In the exercise of its rights and obligations under this Agreement, neither party shall provide, without the consent of the other party, any contractor with a release that waives or purports to waive any rights the other party may have to seek relief or redress against that contractor either pursuant to any cause of action that the other party may have or for violation of any law.

ARTICLE VIII - OFFICIALS NOT TO BENEFIT

No member of or delegate to the Congress, nor any resident commissioner, shall be admitted to any share or part of this Agreement, or to any benefit that may arise there from.

ARTICLE IX - FEDERAL AND STATE LAWS

In the exercise of their respective rights and obligations under this Agreement, the Non-Federal Sponsor and the Government shall comply with all applicable Federal and State laws and regulations, including, but not limited to: Section 601 of the Civil Rights Act of 1964, Public Law 88-352 (42 U.S.C. 2000d) and Department of Defense Directive 5500.11 issued pursuant thereto and published in 32 C.F.R. Part 195, as well as Army Regulation 600-7, entitled "Nondiscrimination on the Basis of Handicap in Programs and Activities Assisted or Conducted by the Department of the Army."
ARTICLE X - TERMINATION OR SUSPENSION

A. Prior to conclusion of the study period, upon 30 calendar days written notice to the other party, either party may elect without penalty to terminate this Agreement or to suspend future performance under this Agreement. In the event that either party elects to suspend future performance under this Agreement pursuant to this paragraph, such suspension shall remain in effect until either the Government or the Non-Federal Sponsor elects to terminate this Agreement.

B. If at any time the Non-Federal Sponsor fails to fulfill its obligations under this Agreement, the Government shall terminate this Agreement or suspend future performance under this Agreement unless it determines that continuation of performance of the Study is in the interest of the United States or is necessary in order to satisfy agreements with any other non-Federal interests in connection with the Study.

C. In the event the Government projects that the amount of Federal funds the Government will make available to the Study through the then-current fiscal year, or the amount of Federal funds the Government will make available for the Study through the upcoming fiscal year, is not sufficient to meet the Federal share of total study costs that the Government projects to be incurred through the then-current or upcoming fiscal year, as applicable, the Government shall notify the Non-Federal Sponsor in writing of such insufficiency of funds and of the date the Government projects that the Federal funds that will have been made available to the Study will be exhausted. Upon the exhaustion of Federal funds made available by the Government to the Study, future performance under this Agreement shall be suspended. Such suspension shall remain in effect until such time that the Government notifies the Non-Federal Sponsor in writing that sufficient Federal funds are available to meet the Federal share of total study costs the Government projects to be incurred through the then-current or upcoming fiscal year, or the Government or the Non-Federal Sponsor elects to terminate this Agreement.

D. In the event that this Agreement is terminated pursuant to this Article, the parties shall conclude their activities relating to the Study and conduct an accounting in accordance with Article III.D. of this Agreement. In the event of such termination, neither the Government nor the Non-Federal Sponsor shall have any further obligations under this Agreement except as provided in Article III of this Agreement. Upon termination of this Agreement, all data and information generated as part of the Study shall be made available to the parties to the Agreement.

E. Any termination of this Agreement or suspension of future performance under this Agreement in accordance with this Article shall not relieve the parties of liability for any obligation previously incurred. Any delinquent payment owed by the Non-Federal Sponsor shall be charged interest at a rate, to be determined by the Secretary of the Treasury, equal to 150 per centum of the average bond equivalent rate of the 13 week Treasury bills auctioned immediately prior to the date on which such payment became delinquent, or auctioned immediately prior to the beginning of each additional 3 month period if the period of delinquency exceeds 3 months.
ARTICLE XI - NOTICES

A. Any notice, request, demand, or other communication required or permitted to be given under this Agreement shall be deemed to have been duly given if in writing and delivered personally or sent by telegram or mailed by first-class, registered, or certified mail, as follows:

If to the Non-Federal Sponsor:

County Manager
McKinley County
P.O. Box 70
Gallup, NM 87305-0070

If to the Government:

Project Manager
U.S. Army Corps of Engineers
Albuquerque District, (SPA-PMC)
4101 Jefferson Plaza, NE
Albuquerque, NM 87109

B. A party may change the address to which such communications are to be directed by giving written notice to the other party in the manner provided in this Article.

C. Any notice, request, demand, or other communication made pursuant to this Article shall be deemed to have been received by the addressee at the earlier of such time as it is actually received or seven calendar days after it is mailed.

ARTICLE XII - LIMITATION ON GOVERNMENT EXPENDITURE

In accordance with Section 22 of WRDA of 1974, as amended, Government financial participation in the cooperative preparation of comprehensive plans for development, utilization, and conservation of water and related resources pursuant to said authority shall be limited to the expenditure of not more than $2,000,000 in any one year in any one State.

IN WITNESS WHEREOF, the parties hereto have executed this Agreement, which, subject to the provisions of Article II.H. of this Agreement, shall become effective upon the date it is signed by the District Engineer.
DEPARTMENT OF THE ARMY

BY: Patrick J. Dagon
Lieutenant Colonel, U.S. Army
District Commander

DATE: 2Sep14

MCKINLEY COUNTY

BY: Carol Bowman-Muskett
Commission Chair
McKinley County

DATE: 8/21/2014
CERTIFICATE OF AUTHORITY

I, Douglas W. Decker, do hereby certify that I am the principal legal officer of McKinley County, that McKinley County is a legally constituted public body with full authority and legal capability to perform the terms of the Agreement between the Department of the Army and McKinley County in connection with the study for the DRAINAGE MANAGEMENT PLAN, and to pay damages, if necessary, in the event of the failure to perform in accordance with the terms of this Agreement and that the persons who have executed this Agreement on behalf of the McKinley County have acted within their statutory authority.

IN WITNESS WHEREOF, I have made and executed this certification this 22nd day of August, 2014

[Signature]

Douglas W. Decker
County Attorney
McKinley County
CERTIFICATION REGARDING LOBBYING

The undersigned certifies, to the best of his or her knowledge and belief that:

(1) No Federal appropriated funds have been paid or will be paid, by or on behalf of the undersigned, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement.

(2) If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, the undersigned shall complete and submit Standard Form-LLL, “Disclosure Form to Report Lobbying,” in accordance with its instructions.

(3) The undersigned shall require that the language of this certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.

This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by 31 U.S.C. 1352. Any person who fails to file the required certification shall be subject to a civil penalty of not less than $10,000 and not more than $100,000 for each such failure.

Douglas W. Decker
County Manager (Acting)
McKinley County

DATE: 8/22/14